

# TE AOREREKURA ACTION PLAN

## Quarterly Report

Quarter 1 2025/26: July – September 2025

Executive Board for the Elimination of Family Violence and Sexual Violence  
Minister for the Prevention of Family and Sexual Violence



## Executive Summary

The Action Plan portfolio status is Amber/Green, reflecting steady progress alongside emerging risks. Agencies continue to collaborate effectively, driving significant implementation momentum, with completion of key actions expected by December 2025. <sup>9(2)(g)(i)</sup>

As we come to the end of 2025 most milestones will be delivered. As such, further planning will be required towards the end of the year and early 2026 to maintain momentum on core priorities.

## Highlights for the quarter

### Keeping People Safe – Project Whetū

- The draft Detailed Business Case (DBC) has completed formal agency and Ministerial consultation with positive indications of support and constructive feedback from 17 agencies to further strengthen the investment case. Further work is being undertaken with the Government Chief Digital Officer.

### Stopping Violence – Extend rehabilitation support for prisoners on remand

- Both offence-focused and non-offence-focused rehabilitation services are now available from September 2025. This means prisoners on remand are now accessing these services across many sites.

### Stopping Violence – Expand access to safety programmes in the criminal court

- Access to safety programmes has been expanded to victims in family violence proceedings across five district courts in the Auckland region.

### Keeping People Safe – System Improvement Plans (SIPs)

- SIPs have been completed in Auckland City, Rotorua, Canterbury, Waitākere, Gisborne, and Hawke’s Bay. Wairoa and Taranaki SIPs are in final stages of completion. All 12 SIPs are on track for completion by December 2025.

## Coming next quarter

### Investing and Commissioning Well

- Baseline Review Insights Report (draft), Phase 1 Direct Spend to IEB Sub-Committee 15 October.

### Keeping People Safe

- Project Whetū Detailed Business Case (DBC) approval sought by Cabinet, October / November 2025.
- Request submitted to Joint Ministers (Police, Finance, Prevention of Family and Sexual Violence) to drawdown the remaining tagged operating contingency if DBC approved.
- Request to the IEB and the Minister for the Prevention of Family and Sexual Violence to reset some remaining Action Plan milestones in line with the Project Whetū DBC delivery plan.

### Stopping Violence

- Review of Intervention System for people who use Violence – to inform the future work programme.

3

Action Plan  
Priorities

11

Actions to Deliver In  
2024 / 2025

23

Milestones in  
2024 / 2025

4

Milestones Delivered  
Jul – Sep

1

Milestones Partially  
Delivered Jul – Sep

14

Total Milestones  
Delivered to Sep 2025

9

Milestones to Deliver  
to Dec 2025

PREVIOUS  
PERIOD

Status  
On track

CURRENT  
PERIOD

Status  
Amber/Green

# INDICATORS OF LONG-TERM CHANGE



The Centre for Family Violence  
and Sexual Violence Prevention  
Responding, healing, strengthening

3

## Summary

To enable monitoring of trends over time by Ministers, below is baseline data for indicators of long-term change related to family violence and sexual violence (FVSV) victimisation.

The latest data covers the 12-month period from June 2024 until May 2025, sourced from the New Zealand Crime and Victims Survey (NZCVS). For consistency with Target 4 reporting, October 2023 has been selected as the baseline for comparison.

**Compared to the October 2023 baseline:** there was a nine percent increase in victims of an offence where the perpetrator was a family member; an eight percent decrease in victims of violent offences where the perpetrator was a family member (assault, robbery and sexual assault); and a three percent increase in victims of sexual violence. These changes are based on rolling 12-month data updated each quarter.

The graph below presents annual NZCVS data from 2018 to 2024 and quarterly data from 2023. Annual data shows **no statistically significant changes** in the number of victims of family offences, violent family offences, or sexual assault from 2018 to 2024. This suggests more data is needed to confirm whether quarterly trends reflect real long-term changes.

## Latest NZCVS data (June 2024 – May 2025)

76,100

Victims of a family offence

9% ↑

Change since 2023

41,200

Victims of a violent family offence

8% ↓

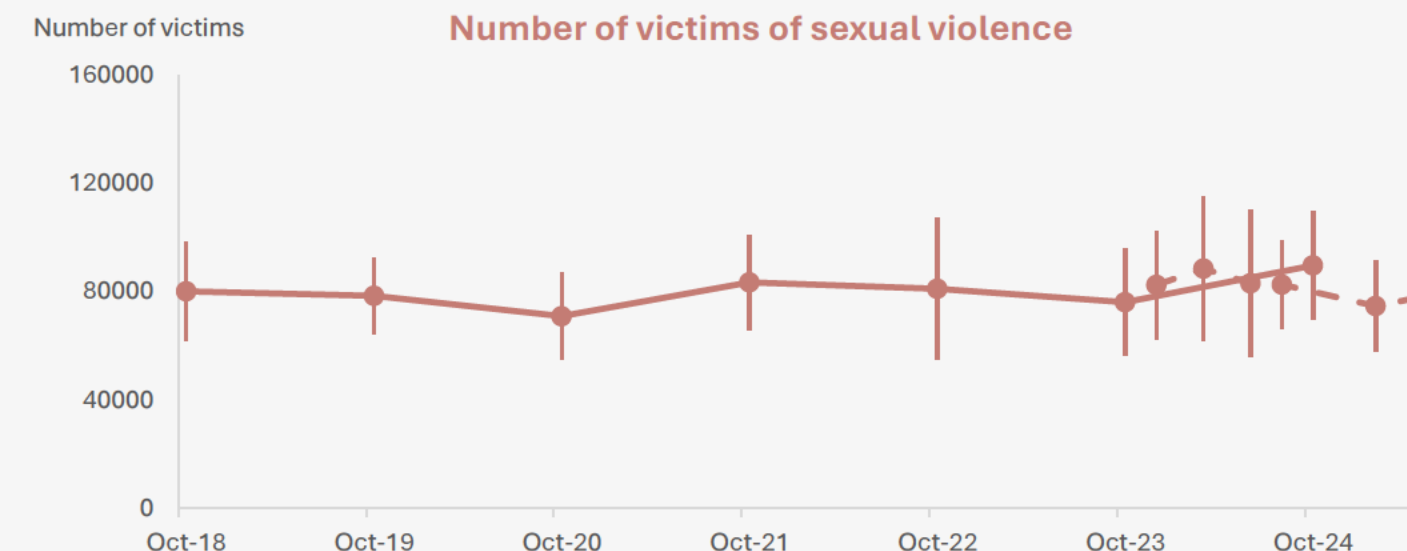
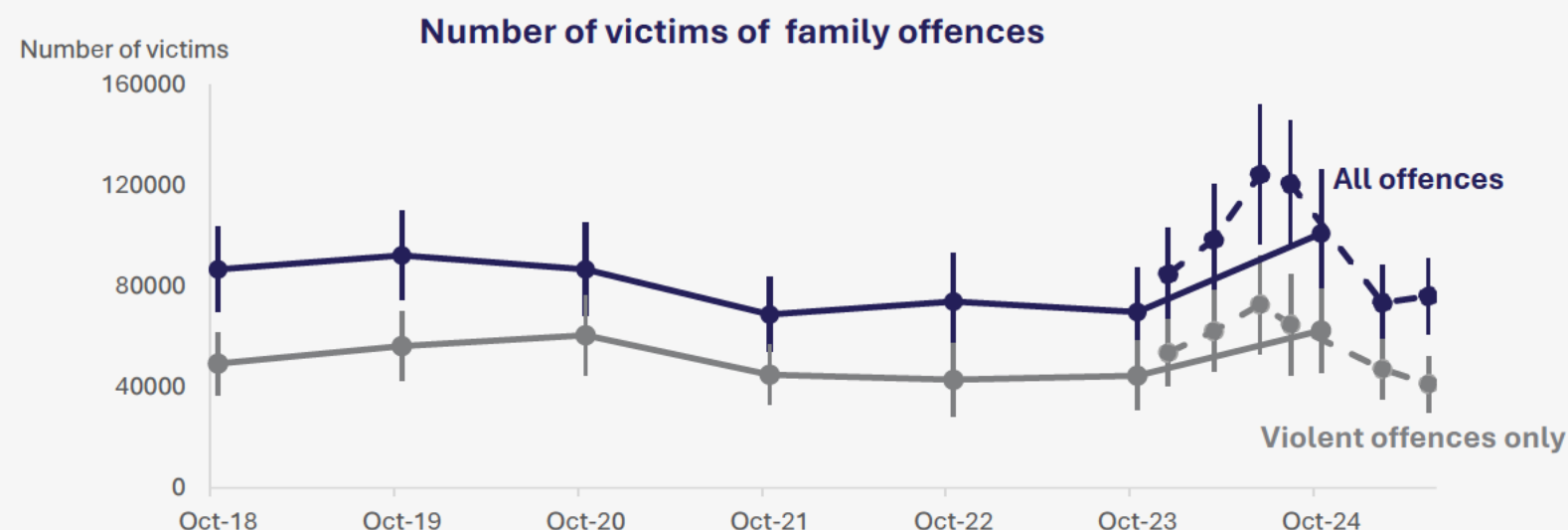
Change since 2023

78,100

Victims of sexual violence

3% ↑

Change since 2023



Note: solid lines represent Annual NZCVS data, dashed lines represent quarterly data. See the methodology for quarterly analysis [here](#)





**Our long-term goal:** people get the right support at the right time to keep them safe, through faster, informed and consistent responses by improving the way agencies work together.

**What we are doing now:** improving governance, leadership, partnership and information sharing between agencies and communities to improve risk management and early intervention.

### Keeping People Safe Summary

Key action and decisions occurred during this quarter including:

- System Improvement Plans (SIPs) progressed Phase 2 and started Phase 3.
- Work began to stand up new delivery streams for implementation of the future state Target Operating Model (TOM) for multi-agency responses to family violence.
- Accelerated implementation was agreed for a small number of localities in 2026, continuing in parallel to the technology delivery through Project Whetū.

A key dependency centers on securing funding and business case approval for Project Whetū. Approval will be sought for the Detailed Business Case in October/November 2025, following which the delivery plan and related actions will be reset. A decision on secured central funding (Budget 26) is expected in May 2026.

### STRONG GOVERNANCE, LEADERSHIP AND WAYS OF WORKING

Strengthening governance, leadership and ways of working to improve multi-agency responses to victims, their whānau and children, focusing initially on developing local system improvement plans in 12 localities by December 2025.

#### Update

- 3 SIPs delivered for Phase 2. Work is ongoing with communities to progress remaining two SIPs.
- Remains on track to deliver all SIPs by December 2025.

Milestone	Due Date	Status
12 month local system improvement plans produced (Phase 1 localities - 3 locations - Auckland City, Rotorua, Canterbury)	30/04/2025	Complete
12 month local system improvement plans produced (Phase 2 localities - 5 localities)	31/07/2025	Partial delivery
12 month local system improvement plans produced (Phase 3 localities - 4 localities)	31/12/2025	On track

### CONSISTENT APPROACH TO UNDERSTANDING RISK

Development of a nationally consistent approach to risk management through a Family Violence Risk and Safety Practice Framework to support organisations to develop their risk practice and build workforce understanding of risk.

#### Update

- SIPs delivery includes Family Violence Capability Frameworks and Risk & Safety Practice Framework.

Milestone	Due Date	Status
Finalise Family violence risk and safety practice framework	31/12/2024	Complete
Risk practice enhancements included in system improvement plans for first 12 localities	31/12/2025	On track



## AN INTEGRATED APPROACH TO MANAGING HIGH RISK OF DEATH AND SERIOUS INJURY

Improving risk management processes, systems and practices through intensive proactive case management and accelerated outreach support to improve early identification of risk.

### Update

- The new High-Risk Protocol v2 development is progressing.
- Expert peer review and testing: Rotorua and Auckland City.
- On track for delivery: December 2025.

Milestone	Due Date	Status
Accelerated outreach in place in 2 localities (Rotorua and Auckland City)	31/12/2024	Complete
Nationally consistent approach to managing risk	31/12/2025	On track

## IMPROVING INFORMATION SHARING SYSTEMS – PROJECT WHETŪ

Development of a new case management information system to enhance safe information sharing between agencies to improve safety responses for victims.

### Update

- TOM approved by IEB; core operating model milestone completed (20 August).
- Sector consultation on TOM underway.
- Cross-agency legal team appointed to develop information-sharing protocols.
- Action Plan milestones to reset post-Business Case approval, aligning with TOM workstreams.

Milestone	Due Date	Status
Core operating model for case management system complete	30/09/2025	Complete
Information sharing protocols agreed and proof of concept commenced	31/12/2025	On track
Design complete and procurement of technology system commenced	30/06/2026	Delayed
Testing of technology system	30/06/2027	Delayed
Transition Family Safety System to new technology system	31/12/2028	Delayed
Evaluation of system undertaken to ensure safe and appropriate use of information	31/12/2029	Delayed

## DELIVER JOINED UP APPROACHES TO CHILDREN AND YOUNG PEOPLE

Improving coordination between multi-agency responses and responses to youth offenders. Focusing on three regions where Fast Track Youth Offending teams are operating to align with multi-agency responses.

### Update

- Scoping completed for alignment between Fast Track (youth offending) and multi-agency responses.
- The work is being rescoped as part of accelerating the implementation of the TOM.
- As a result, the remaining milestones will be reviewed.
- A briefing on this specific work will be provided to the Minister.

Milestone	Due Date	Status
Scoping opportunities for alignment and decision making	31/07/2025	Complete
Implementation of aligned family violence and fast track responses in three regions	31/07/2026	On track
Identify next regions for family violence and fast track alignment	31/12/2026	On track



**Our long-term goal:** transform how we invest to ensure we are focused on investing in those FVSV activities and services that are proven to work.

**What we are doing now:** take a whole-of-government approach to investment across the system, by gaining an understanding of what we are delivering and the impact it is having; what needs to change and how to innovate to ensure people get the right support for their needs.

## Investing and Commissioning Well Summary

Key action and decisions this quarter include:

- Baseline Review and work to produce an Insights Report for Direct Spend, involving data gathering and validation, analysis and sense making.
- The draft report is being presented at the October IEB meeting.
- The pilot for implementation of an outcomes-based contract by December 2025 is unlikely due to complexity, discussions and approvals that would be required to progress.
- The Multi-Agency Funding review is being rescoped to support the integrated Keeping People Safe Programme under a new 'Investing and Commissioning' workstream to support the accelerated roll out of the Target Operating Model in a few select localities.

The Social Investment Agency (SIA) has continued to advance the Social Investment Fund work around contract consolidation, community-led commissioning, co-investment, and system tools such as a new AI platform. This has direct implications and opportunities for the Action Plan work, so the programme will work closely with SIA as these develop.

## INVESTMENT PRIORITISATION

Reviewing family violence and sexual violence spend across government to inform collective investment decisions.

### Update

- Focus: Baseline Review and Insights Report on Direct Spend.
- This review will help assess FVSV investment against demand and supply data to inform decisions.

Milestone	Due Date	Status
Phase 1 review and reprioritisation	30/06/2025	Complete
Phase 2 Full baseline review and reprioritisation of investment complete	30/06/2026	On track

## CONTRACTING DIFFERENTLY FOR BETTER OUTCOMES

Reviewing family and sexual violence contracts to identify opportunities for greater alignment and pilot an outcomes-based contract. This will focus on multi-agency responses and services for people who use violence in the first instance.

### Update

Opportunities continue to be worked through including:

- What insights from the Baseline Review and Stopping Violence programme, could inform this work.
- How to leverage Social Investment Agency's contract consolidation and outcomes-based contracting work.

Milestone	Due Date	Status
Pilot outcomes based contract in one location with one provider	31/12/2025	On track
Review contract alignment options	31/12/2025	On track
Aligned contract reporting	31/07/2026	On track



**Our long-term goal:** people live free from violence, with protections for victims / survivors and families, and support in place for people to stop using violence.

**What we are doing now:** extend interventions we know work to reduce violence, expand access to safety programmes and rehabilitation, while introducing legislation to hold people to account for stalking; a review into interventions for people who use violence will set up future work to ensure people get the right support to stop violence.

## Stopping Violence Summary

Key actions have been implemented, with two more milestones delivered including:

- Action to expand access to Safety Programmes in the Criminal Court. This means access to safety programmes was expanded to victims in family violence proceedings in five district courts across the Auckland region. It is estimated 380 more victims per month will be able to access safety programmes.
- Funding was approved to extend rehabilitation support for prisoners on remand, with implementation rescheduled from July to September 2025 to align with the Corrections Amendment Bill. This means rehabilitation services are now available for offence-focused and non-offence-focused rehabilitation services. Work continues to support ongoing implementation in more sites.

As part of wider Action Plan portfolio planning, the Stopping Violence future work programme will need to be considered, including how to take forward the future state recommendations from the Review of Intervention System for People who use Violence.

## EXTEND REHABILITATION SUPPORT SERVICES TO PRISONERS ON REMAND

Increasing access to rehabilitation services to those on remand to help break the cycle of violence.

### Update

With the extension of these rehabilitation services:

- Two sites started a psycho-educational service.
- Two sites began a short rehabilitation programme.
- One site had a small cohort of remand prisoners begin a skills-based programme.
- Milestone completed in September, to align with the Corrections Amendment Bill.

Milestone	Due Date	Status
Draft high-level plan for service expansion	31/12/2024	Complete
Plan submitted to release funding for additional services	31/03/2025	Complete
Begin expansion of services	31/07/2025	Complete

## EXPAND ACCESS TO SAFETY PROGRAMMES IN THE CRIMINAL COURT

By expanding safety programmes, we can increase the safety and wellbeing of victims/survivors and their children helping to minimise the risk of further victimisation and harm.

### Update

- Access to safety programmes has been expanded.
- Available in five district courts across the Auckland region to victims in family violence proceedings.
- Milestone completed in July.

Milestone	Due Date	Status
Contracts agreed with providers	30/06/2025	Complete
Safety programmes go live in criminal court	31/07/2025	Complete



## REVIEW CURRENT INTERVENTIONS FOR PEOPLE WHO USE VIOLENCE

Review of effectiveness of stopping violence interventions to inform future service design and identify what resources and support are necessary for long term change.

### Update

- Current and future state analysis for review progressed.
- Final Future Review draft to the Action Plan Governance Group: November 2025.
- Final Review to IEB: December 2025.

Milestone	Due Date	Status
Scope of review and responsibilities agreed by agencies	31/03/2025	Complete
Complete current and future state analysis of intervention system for people who use violence	31/12/2025	On track

## SUPPORT MEN’S BEHAVIOUR CHANGE THROUGH TE HURINGA Ō TE AO

A new family violence service for tāne | men who are harming and hurting their partners and children and realise it's time to change.

### Update

- Evaluation scoped to assess current state and inform future evaluations.
- Tender issued in September 2025; virtual supplier briefing held.
- Proposal deadline: 6 October 2025.
- Supplier confirmed: November 2025 (to complete action).

Milestone	Due Date	Status
Contracts agreed with Te Huringa ō Te Ao providers	30/04/2025	Complete
Baseline evaluation scoped	31/12/2025	On track

## INTRODUCE STALKING AS A NEW OFFENCE

A new Bill to make stalking a criminal offence in New Zealand.

### Update

- Milestone complete: Bill introduced December 2024.
- Following this: Justice Committee report: 10 June 2025, then Second reading: 23 July 2025.

Milestone	Due Date	Status
Introduction of stalking legislation	31/12/2024	Complete